

TENNESSEE GENERAL ASSEMBLY
FISCAL REVIEW COMMITTEE



FISCAL MEMORANDUM

HB 138 - SB 144

March 27, 2023

SUMMARY OF BILL AS AMENDED (006011, 006615):

Section 1(a) removes the designation of the “SGT Michael P. Oliver Memorial Bridge” from the Lee Ford bridge on State Route 130 in Franklin County and designates a left bridge on State Route 37 in Carter County as the “SGT Michael P. Oliver Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 1(b) designates a bridge on Shelbyville Road in Warren County as the “SP4 Donnie Ray McCormick Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 1(c) designates a northbound bridge on State Route 35 in Blount County as the “SGT Oscar R. Proffitt Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 1(d) designates a bridge on State Route 20 in Decatur County as the “Chief Kenny Fox Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 1(e) designates a segment of State Route 15 in Hardin and McNairy County as the “Matthew Locke Memorial Highway” and directs the TDOT to erect suitable signs.

Section 1(f) designates a bridge on State Route 106 in Williamson County as the “Maj. Samuel P. Logan, Jr. Memorial Bridge” and direct the TDOT to erect suitable signs.

Section 1(g) designates a bridge on State Route 335 in Blount County as the “Sgt. Michael H. Ferschke, Jr. Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 1(h) designates a segment of State Route 156 in Marion County as the “Det. Matthew W. Blansett Memorial Highway” and directs the TDOT to erect suitable signs.

Section 1(i) designates a southbound bridge on U.S. Highway 11E in Washington County with the title “*In Memory of Arthur G. Hensley*” and directs the TDOT to erect suitable signs.

Section 1(j) designates a northbound bridge on U.S. Highway 11E in Washington County with the title “*In Memory of Daryl C. Culver*” and directs the TDOT to erect suitable signs.

Section 2 removes the designation of the “PFC Forrest Wells Memorial Bridge” on State Route 10/U.S. Highway 231 spanning Little Hurricane Creek in Bedford County and designates a different bridge spanning Little Hurricane Creek on State Route 10/U.S. Highway 231 in

Bedford County the “PFC Forrest Wells Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 3 designates a segment of Old Nashville Highway in Rutherford County as the “Valor Memorial Highway” and directs the TDOT to erect suitable signs.

Section 4 designates a segment of Old Nashville Highway in Rutherford County as the “Gold Star Highway” and directs the TDOT to erect suitable signs.

Section 5 designates a bridge on State Route 304 in Meigs Count as the “Gladys Cunningham Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 6 designates a segment of State Route 6 in Maury County as the “Dee Edwin Waggy Memorial Highway” and directs the TDOT to erect suitable signs.

Section 7 designates a segment of Interstate 40 in Haywood County as the “Bishop William H. Graves, Sr. Memorial Highway” and directs the TDOT to erect suitable signs.

Section 8 designates a segment of Interstate 65 in Maury County as the “Valor Memorial Highway” and directs the TDOT to erect suitable signs.

Section 9 designates a bridge on State Route 50 in Maury County as the “Jean Corley Harlan Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 10 designates a bridge on Hay Hollow Road in Maury County as the “Larry and Sandra Warf Adkison Bridge” and directs the TDOT to erect suitable signs.

Section 11 designates a segment of State Route 12 in Davidson County as the “Dollene Myles Memorial Highway” and directs the TDOT to erect suitable signs.

Section 12 designates a southbound bridge on State Route 35 in Blount County as the “CPL James G. Dobson Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 13 designates a segment of State Route 14 in Shelby County as the “Veterans Boulevard” and directs the TDOT to erect suitable signs.

Section 14 designates a segment of State Route 294 in Overton County as the “Gene Noel Martin Memorial Highway” and directs the TDOT to erect suitable signs.

Section 15 designates a segment of U.S Highway 41A in Montgomery County as the “Valor Memorial Highway” and directs the TDOT to erect suitable signs.

Section 16 redesignates the “William Fred Lynch Memorial Bridge” in Lewis County and as the “PFC William Fred Lynch Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 17 designates a segment of U.S. Highway 412 in Lewis County as the “Garland ‘GY’ Bennett Memorial Highway” and directs the TDOT to erect suitable signs.

Section 18 designates a segment of State Route 27 in Hamilton County as the “Kane Brown Highway” and directs the TDOT to erect suitable signs.

Section 19 designates a segment of State Route 171 in Davidson County as the “Akilah DaSilva Memorial Highway” and directs the TDOT to erect suitable signs.

Section 20 designates a segment of Interstate 40 in Cocke County as the “Master Sergeant Charles L. McGaha Medal of Honor Highway” and directs the TDOT to erect suitable signs.

Section 21 designates a bridge on Interstate 40 in Davidson County as the “Representative Ben West, Jr. Memorial Flyover Bridge” and directs the TDOT to erect suitable signs.

Section 22 designates a bridge on State Route 268 in Rutherford County as the “Gary Don Pitts Bridge” and directs the TDOT to erect suitable signs.

Section 23 designates a segment of U.S. Highway 64 in Hardeman County as the “Ramsey ‘Rambo’ Fleet Memorial Highway” and directs the TDOT to erect suitable signs.

Section 24 designates an overpass on State Route 155 in Davidson County as the “Colin Reed Bridge” and directs the TDOT to erect suitable signs.

Section 25 designates a segment of U.S. Highway 27 in Morgan County as the “Anna Greene Jones Highway” and directs the TDOT to erect suitable signs.

Section 26 redesignates the “Melton Memorial Bridge” in Cannon County as the “Melton Memorial Bridge – J. Barrett Melton, J. Barrett (Mose) Melton, Jr., and J. Barrett (Johnny) Melton, III” and directs the TDOT to erect suitable signs.

Section 27 designates a bridge on State Route 53 in Cannon County as the “J.W. Higgins Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 28 redesignates the “1st Lt. Jackie Carroll Walker Memorial Bridge” from its current location, designates a bridge on State Route 162 in Knox County as the “1st Lt. Jackie Carroll Walker Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 29 designates a northbound bridge on State Route 10 in Rutherford County as the “Allen ‘Buddy’ Gambill, Jr. Bridge” and directs the TDOT to erect suitable signs.

Section 30 designates a southbound bridge on State Route 10 in Rutherford County as the “Allen ‘Buddy’ Gambill, Sr. Bridge” and directs the TDOT to erect suitable signs.

Section 31 designates a bridge on State Route 317 in Hamilton County as the “Desmond T. Doss Medal of Honor Bridge” and directs the TDOT to erect suitable signs.

Section 32 designates an exit for Unaka and Watauga Streets on Interstate 26 in Johnson City as the “Langston Interchange” and directs the TDOT to erect suitable signs.

Section 33 designates parallel bridges (Bridge No. 90100260045 and Bridge No. 90100260046) on Interstate 26 in Johnson City as the “Betty Hill-Goah, Mary Alexander, John Fletcher Birchette II, and Dr. C.H. Charlton Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 34 designates parallel bridges (Bridge No. 90100260043 and Bridge No. 90100260044) on Interstate 26 in Johnson City as the “Betty Hill-Goah, Mary Alexander, John Fletcher Birchette II, and Dr. C.H. Charlton Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 35 designates parallel bridges on Interstate 26 in Johnson City as the “Betty Hill-Goah, Mary Alexander, John Fletcher Birchette II, and Dr. C.H. Charlton Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 36 designates a segment on State Route 117 in Hamilton County as the “Veterans’ Memorial Drive” and directs the TDOT to erect suitable signs.

Section 37 designates an exit for Tinker Road on Interstate 26 in Unicoi County as the “Carl Jones ‘Mayor of Rocky Bottom’ Memorial Interchange” and directs the TDOT to erect suitable signs.

Section 38 designates a segment of State Route 136 in White County as the “Sheriff William Hickey and Sheriff Annell Oliver Hickey Memorial Highway” and directs the TDOT to erect suitable signs.

Section 39 redesignates the “THP Col. Elmer V. Craig Memorial Highway” in Davidson County as the “THP Col. Elmer V. Craig and THP Sgt. Johnny W Craig Memorial Highway” and directs the TDOT to erect suitable signs.

Section 40 designates a segment of State Route 48 in Lewis County as the “Roger ‘Tank’ Sealy Memorial Highway” and directs the TDOT to erect suitable signs.

Section 41 designates a segment of State Route 2 in Bradley County as the “Rhyne Howard Drive” and directs the TDOT to erect suitable signs.

Section 42 designates a segment of State Route 52 in Sumner County as the “William R. Lamberth, Jr. Memorial Highway” and directs the TDOT to erect suitable signs.

Section 43 designates a bridge on State Route 275 in Lincoln County as the “Charles and Jerry Delap Memorial Bridge” and directs the TDOT to erect suitable signs.

Section 44 designates a segment of U.S. Highway 41 in Hamilton County as the “Marc Gravitt Highway” and directs the TDOT to erect suitable signs.

Section 45 designates an exit for Jones Gap Road on State Route 111 in Hamilton County as the W.H. ‘H-ie’ Smith Memorial Interchange” and directs the TDOT to erect suitable signs.

Section 46 designates a segment of State Route 78 in Dyer County as the “Blake Allen Haynes Memorial Highway” and directs the TDOT to erect suitable signs.

Section 47 designates a segment of Barksdale Street in Shelby County as the “Senator Reginald Tate Memorial Highway” and directs the TDOT to erect suitable signs.

Section 48 designates a segment of State Route 1 in Grainger County as the “Jessie W. ‘Bottles’ Nicely Memorial Highway” and directs the TDOT to erect suitable signs.

Section 49 designates a segment of Peebles Road in Shelby County as the “Rep. Barbara W. Cooper Memorial Highway” and directs the TDOT to erect suitable signs.

Section 50 designates a segment of East Person Avenue in Shelby County as the “Rep. Lois M. DeBerry Memorial Highway” and directs the TDOT to erect suitable signs.

Section 51 designates a segment of State Route 35 in Jefferson County as the “Sallie Bush Parkway” and directs the TDOT to erect suitable signs.

Section 52 designates a segment of State Route 96 in Jackson County as the “Carter Boys Memorial Highway” and directs the TDOT to erect suitable signs.

FISCAL IMPACT OF BILL AS AMENDED:

Increase State Expenditure – \$4,000/FY23-24/Highway Fund

Other Fiscal Impact – Not Significant to State and Local Government - However, to the extent non-state funds are received from a local government, there will be a one-time permissive increase in local government expenditures. In all such instances, the one-time permissive increase in local government expenditures is estimated to be \$60,400 in FY23-24.

Assumptions for the bill as amended:

Section 1

- The cost to manufacture and erect a sign is \$250.
- Pursuant to Tenn. Code Ann. § 54-1-133(a), TDOT, subject to appropriation by the General Assembly, shall fund from the Highway Fund the cost of signage and marking of an interstate, United States highway, or state highway designated as a memorial

highway or memorial bridge for any of the following individuals killed in the line of duty:

- A member of the military, including the reserves and national guard; or
- Any state or local public safety official, including, but not limited to, members of the highway patrol, county law enforcement officials, local police officers, firefighters, whether paid or volunteer, and emergency medical personnel.
- Public Chapter 1009 of 2022 designated a bridge on State Route 13 in Franklin County as the “SGT Michael P. Oliver Memorial Bridge;” however, the incorrect bridge was chosen and subsequently the construction and dedication of such bridge was cancelled.
- According to information provided by TDOT, the signs were never constructed.
- Section 1(a) of this legislation will result in the construction of the sign and dedication of a bridge in Carter County as the “SGT Michael P. Oliver Memorial Bridge.”
- In FY22-23, the cost to manufacture a sign was \$150.
- The aforementioned public chapter provided funding to TDOT of \$300 (\$150 x 2 signs) for the “SGT Michael P. Oliver Memorial Bridge.”
- The cost to manufacture and erect a sign now costs \$250.
- The new total cost will be \$500 (\$250 x 2 signs).
- Given the FY22-23 budgetary funding, there will be an increase in state expenditures from the Highway Fund in FY23-24 of \$200 (\$500 - \$300).
- Sections 1(b), 1(d), 1(e), 1(f), 1(g), and 1(h) will each require two signs, or twelve signs total, resulting in an increase in Highway Fund expenditures of \$3,000 (12 signs x \$250) in FY23-24.
- Section 1(c), 1(i), and 1(j) will each required one sign, or three signs total, resulting in an increase in state Highway Fund expenditures of \$750 (3 signs x \$250) in FY23-24.
- The total increase in Highway Fund expenditures in FY23-24 will be \$3,950 (\$200 + \$3,000 + \$750).

Sections 2 – 52

- The fiscal impact for Sections 2 - 51 is not significant to state and local government, unless non-state funds are received from a local government, in which case there will be a one-time, permissive increase in local government expenditures in FY23-24 of \$250 per sign.
- Section 2 removes the designation of the “PFC Forrest Wells Memorial Bridge” on State Route 10 in Bedford County and designates a different bridge on State Route 10 in Bedford County the “PFC Forrest Wells Memorial Bridge” and directs the TDOT to erect suitable signs.
- Public Chapter 1009 of 2022 designated the “PFC Forrest Wells Memorial Bridge” spanning Little Hurricane Creek in Bedford County. The signage for this bridge was constructed and erected. To move these signs to a different location can be accomplished with existing TDOT staff and resources; therefore, there is no cost association with Section 2.
- Section 28 will also require no signs, as existing signs can be moved to a different location. This work can be accomplished with existing TDOT staff and resources; therefore, there is no cost associated with Section 28.

- Sections 3 – 11, 13 – 25, 27, 31 – 32, and 36 – 38, and 40 – 52 will each require two signs each or 84 signs total (42 sections x 2 signs each), for a total cost of \$21,000 (84 signs x \$250).
- Sections 12, 29, and 30 will each require one sign, or three signs total, for a total cost of \$750 (3 signs x \$250).
- Sections 33 – 35 will require two signs each, or six signs total (3 sections x 2 signs); however, based on information provided by the TDOT, these sections, which are placing signs on interstate bridges, are required to be built of cast aluminum, which is costlier than the typical green flat sheet signs. Based on an estimate by the TDOT, each sign will cost approximately \$6,336, resulting in a total cost of \$38,016 (6 signs x \$6,336).
- Based on information from the TDOT, Sections 26 and 39, though needing to have different text placed on each sign, will not need to be replaced, as reusing such signs presents a lower cost than purchasing new signs. Based on information from the TDOT, each Section will require two signs, or four total signs, each costing \$150, resulting in a total cost of \$600 (4 signs x \$150).
- Under the provisions of this legislation, the maximum one-time, permissive increase in local government expenditures in FY22-23, to the extent that non-state funds are received from a local government, is estimated to be \$60,366 (\$21,000 + \$750 + \$38,016 + \$600).

CERTIFICATION:

The information contained herein is true and correct to the best of my knowledge.



Krista Lee Carsner, Executive Director

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